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## **Agenda and Reports**

for the meeting of

**THE COUNTY COUNCIL**

to be held on

**8 OCTOBER 2019**

County Hall  
Kingston upon Thames  
Surrey

Friday, 27 September 2019

TO THE MEMBERS OF SURREY COUNTY COUNCIL

## SUMMONS TO MEETING

You are hereby summoned to attend the meeting of the Council to be held in the Council Chamber, County Hall, Kingston upon Thames, Surrey KT1 2DN, on Tuesday, 8 October 2019, beginning at 10.00 am, for the purpose of transacting the business specified in the Agenda set out overleaf.

JOANNA KILLIAN  
Chief Executive

**Note 1:** *For those Members wishing to participate, Prayers will be said at 9.50am. Reverend Dr Mark Wakelin, from Epsom Methodist Church has kindly consented to officiate. If any Members wish to take time for reflection, meditation, alternative worship or other such practice prior to the start of the meeting, alternative space can be arranged on request by contacting Democratic Services.*

*There will be a very short interval between the conclusion of Prayers and the start of the meeting to enable those Members and Officers who do not wish to take part in Prayers to enter the Council Chamber and join the meeting.*

**Note 2:** *This meeting may be filmed for live or subsequent broadcast via the Council's internet site - at the start of the meeting the Chairman will confirm if all or part of the meeting is being filmed. The images and sound recording may be used for training purposes within the Council.*

*Generally the public seating areas are not filmed. However by entering the meeting room and using the public seating area, you are consenting to being filmed and to the possible use of those images and sound recordings for webcasting and/or training purposes.*

*If you have any queries regarding this, please contact the representative of Legal and Democratic Services at the meeting.*

If you would like a copy of this agenda or the attached papers in another format, e.g. large print or braille, or another language please either call Democratic Services on 020 8541 9122, or write to Democratic Services, Surrey County Council at Room 122, County Hall, Penrhyn Road, Kingston upon Thames, Surrey KT1 2DN, Minicom 020 8541 9698, fax 020 8541 9009, or email [amelia.christopher@surreycc.gov.uk](mailto:amelia.christopher@surreycc.gov.uk)

This meeting will be held in public. If you would like to attend and you have any special requirements, please contact Amelia Christopher on 020 8213 2838.

## 1 APOLOGIES FOR ABSENCE

The Chairman to report apologies for absence.

## 2 MINUTES

(Pages  
11 - 38)

To confirm the minutes of the meeting of the Council held on 9 July 2019.

***(Note: the Minutes, including the appendices, will be laid on the table half an hour before the start of the meeting).***

## 3 DECLARATIONS OF INTEREST

All Members present are required to declare, at this point in the meeting or as soon as possible thereafter

- (i) Any disclosable pecuniary interests and / or
- (ii) Other interests arising under the Code of Conduct in respect of any item(s) of business being considered at this meeting

### NOTES:

- Members are reminded that they must not participate in any item where they have a disclosable pecuniary interest
- As well as an interest of the Member, this includes any interest, of which the Member is aware, that relates to the Member's spouse or civil partner (or any person with whom the Member is living as a spouse or civil partner)
- Members with a significant personal interest may participate in the discussion and vote on that matter unless that interest could be reasonably regarded as prejudicial.

## 4 CHAIRMAN'S ANNOUNCEMENTS

- Please do take a look at the Chairman and Vice-Chairman notice boards (situated outside their offices) which provides pictorial information about recent visits and activities.

### Recent visits and events

- **Interfaith Forum: 12 Years to Save our Planet.** I attended a wonderful and thought-provoking event at the University of Surrey which discussed how all faiths could and should come together to work together as a whole for the entire community, instead of working separately for their own section of society.
- **Pitch@Palace:** I had the pleasure of meeting HRH The Duke of York at a Pitch@Palace event hosted at the University of Surrey. The event provided a platform for around 20 entrepreneurs to pitch their ideas and business propositions and helped connect them with potential supporters who could help turn their business dreams into a reality. It was fascinating and highly encouraging to see the wealth of talent and creativity that Surrey residents have to offer.

- **Opening:** I am delighted that the Eliza Palmer Hub has been opened at Whiteley Village, which expands the care services and capacity at Britain's oldest retirement village. The new care hub provides intensive care capacity for up to 30 people with complex needs associated with old age and includes space for visiting families to stay with their loved ones, therapy space and even a café to provide a new social venue at the heart of the village.
- **Surrey Youth Mayor:** Surrey's youth mayor, Jacob Wrenn, has been very busy, helping to create one voice for younger people across Surrey by linking the District/Borough youth Councils (Woking, Reigate and Banstead, Surrey Heath and Mole Valley) to the Youth Cabinet. He has attended numerous events around the County, including 'Safe Drive Stay Alive', which is all about safe driving for younger people. We wish him well on his endeavours.

## 5 PUBLIC PETITION

To consider a petition regarding fire appliances in Surrey, which received 13,048 signatures via the Council's e-petition facility.

The petition states:

"We the undersigned petition Surrey County Council to demand Surrey County Council scrap their plans to leave 7 major fire appliances uncrewed at night."

## 6 LEADER'S STATEMENT

The Leader to make a statement.

There will be an opportunity for Members to ask questions and/or make comments.

## 7 MEMBERS' QUESTION TIME

1. The Leader of the Council or the appropriate Member of the Cabinet or the Chairman of a Committee to answer any questions on any matter relating to the powers and duties of the County Council, or which affects the county.

**(Note: Notice of questions in respect of the above item on the agenda must be given in writing, preferably by e-mail, to Democratic Services by 12 noon on Wednesday 2 October 2019).**

2. Cabinet Member Briefings on their portfolios.

These will be circulated by email to all Members prior to the County Council meeting, together with the Members' questions and responses.

There will be an opportunity for Members to ask questions.

## **8 STATEMENTS BY MEMBERS**

Any Member may make a statement at the meeting on a local issue of current or future concern.

***(Note: Notice of statements must be given in writing, preferably by e-mail, to Democratic Services by 12 noon on Monday 7 October 2019).***

## **9 ORIGINAL MOTIONS**

### **Item 9 (i)**

**Mr Chris Botten (Caterham Hill) to move under standing order 11 as follows:**

#### **This council notes:**

With concern that Surrey residents who pay for their own elderly care significantly subsidise the residents who rely on County to pay for their care. This is a result of an unjust and inequitable funding regime which is itself a result of inadequate government funding. It further notes with concern that the proposal for the coming financial year in the local government funding settlement appears to allow councils to raise a precept on residents to cover the funding gap.

This approach is deeply flawed; it perpetuates the injustice of the current system, asking those who have savings to subsidise the care of those who don't, and it is a sticking plaster to cover up the failure of successive governments to bring forward a sustainable and equitable solution to the problem of social care funding.

#### **Therefore resolves that:**

- I. This council accordingly calls on the government to bring forward urgently a sustainable solution so that councils can restore equity and enable a sustainable market for social care provision in Surrey and across the country.
- II. The Cabinet is called upon to publish the business case it promised in February examining the possibility of the Council entering the market as a provider of adult social care, since that move could stabilise a fragile market, potentially re-balance some of the inequities of a for profit environment, and secure quality against the significant risk of the impact of Brexit on the local workforce.
- III. This Council further requests that Cllr Sinead Mooney, the cabinet member for adults and public health, seek an urgent meeting with Caroline Dinenage MP, the minister of state in the department for Health and Social Care.

**Item 9 (ii)**

**Mr Robert Evans (Stanwell and Stanwell Moor) to move under standing order 11 as follows:**

**This council notes:**

This Council has previously noted that both Heathrow and Gatwick airports make vital contributions to the continuing success of Surrey's economy and Surrey County Council now takes note of Heathrow's Airport Expansion document, dated June 2019 and the associated community consultations events.

Council welcomes Councillor Kemp's letter to Heathrow dated 9 September 2019, highlighting the many serious concerns and discrepancies in Heathrow's latest position.

Surrey County Council also notes the serious reservations on airport expansion now being registered by an increasing number of councils, around Heathrow airport, in particular Spelthorne Council which recently voted to send a strong message to Heathrow Airport Limited, stating that its masterplan for expansion now presents "significant issues" for residents of Spelthorne, concluding that it could only support the expansion and third runway if the council's 15 demands laid out last year are met, including compensation for those people whose properties are worst affected.

Council is dismayed that neither the Government nor the aviation industry have shown any intention to invest in road or rail connections and that far from reducing congestion, the current proposals will inevitably increase overcrowding on Surrey's roads and put undue pressure on communities, especially those near Heathrow. Council believes that unless and until the surface access links, delivering improved public and active transport links to the airport are implemented, there must be no increase in the current 480,000 flights a year.

Furthermore Council is concerned that large areas of Green Belt in the north of Spelthorne, proposed to include around 220 Hectares of green space, will be sacrificed. Heathrow Airport Limited, by their own admission, set out that the proposed Heathrow plan will adversely affect many people's health by a deterioration in air quality due to 'dust and vehicle emissions' as well as totally unacceptable increases in noise pollution.

Finally, the proposed expansion, without any curbs on flying elsewhere, will exceed the carbon budget for aviation set out in the 2015 final report from the Government's Airports Commission, let alone the more stringent targets now committed to by the Government, Surrey County Council and many other local authorities.

At its meeting on 16 July 2013, Surrey County Council agreed that 'expansion at either airport would require the environmental and surface access issues involved to be satisfactorily addressed.' Council called on 'Government and the aviation industry to prioritise investment in road and rail connections to the airports to reduce congestion and overcrowding.'

(vii)

On 6 December 2016 Council reiterated its view that any expansion 'requires the environmental and surface access issues involved to be satisfactorily addressed,' adding that the Council 'considers that the proposals and commitments, including on surface access, that have so far been made by the airport and by the Government associated with the preferred approach to expansion at Heathrow are inadequate. In particular they give neither confidence that the necessary measures will be prioritised nor that adequate funding will be committed.'

**This council therefore agrees:**

- I. To suspend its unqualified support for Heathrow expansion and seek meetings with the Secretary of State for Transport and Heathrow Airport Limited to register these concerns and demand that plans are finalised and funding secured for vastly improved surface access to the airport and sufficient safeguards on air quality, noise pollution, night flights, protection of the Green Belt and compensation for residents, most seriously affected.
- II. That expansion of Heathrow is not consistent with either the Council or the Government's declaration of a climate emergency, and the need to now reduce carbon emissions to zero.
- III. And additionally agrees to support Hillingdon, Wandsworth, Richmond, Hammersmith & Fulham and Windsor & Maidenhead councils in seeking a judicial review of these plans on the grounds of air quality, climate change, noise pollution and surface transport access.

**Item 9 (iii)**

**Mr Tim Hall (Leatherhead and Fetcham East) to move under standing order 11 as follows:**

**This council agrees:**

- Sustainable growth needs to be supported by infrastructure.
- Homes, highways, schools, businesses, leisure facilities and healthcare are essential for well-functioning and well-connected communities.

**This council notes:**

- The Surrey Infrastructure Study, which indicates that delivering the necessary infrastructure to support growth planned in Surrey to 2031 is estimated to cost at least £5.51 billion with only £3.04 billion of potential funding identified.

**Therefore this council resolves:**

- I. To continue to work closely with partners, such as district and borough colleagues, Local Enterprise Partnerships, and with authorities in London, the East of England and South East to coordinate strategic policy and infrastructure investment across the wider South-East, including joint lobbying for strategic infrastructure priorities.

- II. To engage with Government and national agencies to shape their investment plans, as part of the shadow Sub-National Transport Body, Transport for the South East.
- III. Revisit the evidence base behind this study on a regular basis in collaboration with partners to maintain a rolling understanding of the infrastructure landscape and funding priorities.

**10 APPOINTMENT OF INDEPENDENT REMUNERATION PANEL**

(Pages  
39 - 44)

To approve the appointment of the Independent Remuneration Panel and its Terms of Reference.

**11 APPOINTMENT OF LOCAL COMMITTEE VICE-CHAIRMAN**

**Recommendation:**

That Rachael I. Lake is duly elected as the Vice-Chairman of the Elmbridge Local Committee for 2019/20.

**12 UPDATES TO THE CONSTITUTION**

(Pages  
45 - 74)

To approve the updates to the constitution.

**13 CHANGES TO CABINET PORTFOLIOS**

(Pages  
75 - 76)

To note the Leader's changes to the Cabinet Portfolios.

**14 REPORT OF THE CABINET**

(Pages  
77 - 150)

To receive the report of the meetings of the Cabinet held on 16 July 2019 and 24 September 2019; to agree one recommendation in respect of:

- a. Updated Statement of Community Involvement

and to note items for information / discussion:

- b. Proposal to charge maintained schools for the cost of conversion to become an academy school
- c. Creation of a New Specialist Centre at Worplesdon Primary School in Partnership with Freemantles School Providing 21 Places for Pupils with High Communication and Interaction Needs
- d. Proposal to enter into a local education partnership with Schools Alliance for Excellence
- e. Children's Improvement Update
- f. Providing Council Tax Relief for Surrey's Care Leavers
- g. Making Surrey Safer – Our Plan 2020 – 2023
- h. School Place Planning: Strategy for Specialist Placements



- i. Surrey County Council's Response to Statutory Consultation on Heathrow Airport Expansion
- j. Quarterly report on Decisions Taken Under Special Urgency Arrangements: 29 June to 27 September 2019

**15 MINUTES OF CABINET MEETINGS**

(Pages  
151 -  
168)

Any matters within the minutes of the Cabinet's meetings, and not otherwise brought to the Council's attention in the Cabinet's report, may be the subject of questions and statements by Members upon notice being given to Democratic Services by 12 noon on Monday 7 October 2019.

The minutes from the Cabinet meeting on 24 September 2019 are to follow.

**MOBILE TECHNOLOGY AND FILMING – ACCEPTABLE USE**

Those attending for the purpose of reporting on the meeting may use social media or mobile devices in silent mode to send electronic messages about the progress of the public parts of the meeting. To support this, County Hall has wifi available for visitors – please ask at reception for details.

Anyone is permitted to film, record or take photographs at council meetings. Please liaise with the council officer listed in the agenda prior to the start of the meeting so that those attending the meeting can be made aware of any filming taking place.

Use of mobile devices, including for the purpose of recording or filming a meeting, is subject to no interruptions, distractions or interference being caused to the PA or Induction Loop systems, or any general disturbance to proceedings. The Chairman may ask for mobile devices to be switched off in these circumstances.

It is requested that if you are not using your mobile device for any of the activities outlined above, it be switched off or placed in silent mode during the meeting to prevent interruptions and interference with PA and Induction Loop systems.

*Thank you for your co-operation*