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Agenda and Reports  
for the meeting of  
**THE COUNTY COUNCIL**  
to be held on  
**11 OCTOBER 2022**



Woodhatch Place  
Reigate  
Surrey

Friday, 30 September 2022

TO THE MEMBERS OF SURREY COUNTY COUNCIL

## **SUMMONS TO MEETING**

You are hereby summoned to attend the meeting of the Council to be held at Woodhatch Place, 11 Cockshot Hill, Reigate, Surrey, RH2 8EF, on Tuesday, 11 October 2022, beginning at 10.00 am, for the purpose of transacting the business specified in the Agenda set out overleaf.

JOANNA KILLIAN  
Chief Executive

***Note 1:** For those Members wishing to participate, Prayers will be said at 9.50am. The Reverend Richard Wilson, Vicar of St Mary's Church, Reigate, has kindly consented to officiate. If any Members wish to take time for reflection, meditation, alternative worship or other such practice prior to the start of the meeting, alternative space can be arranged on request by contacting Democratic Services.*

*There will be a very short interval between the conclusion of Prayers and the start of the meeting to enable those Members and Officers who do not wish to take part in Prayers to enter the Council Chamber and join the meeting.*

***Note 2:** This meeting may be filmed for live or subsequent broadcast via the Council's internet site - at the start of the meeting the Chair will confirm if all or part of the meeting is being filmed. The images and sound recording may be used for training purposes within the Council.*

*Generally the public seating areas are not filmed. However by entering the meeting room and using the public seating area, you are consenting to being filmed and to the possible use of those images and sound recordings for webcasting and/or training purposes.*

*If you have any queries regarding this, please contact the representative of Legal and Democratic Services at the meeting.*

**If you would like a copy of this agenda or the attached papers in another format, e.g. large print or braille, or another language please either call Democratic Services on 020 8541 9122, or write to Democratic Services, Surrey County Council at Woodhatch Place, 11 Cockshot Hill, Reigate, Surrey, RH2 8EF, Minicom 020 8541 9698, fax 020 8541 9009, or email [amelia.christopher@surreycc.gov.uk](mailto:amelia.christopher@surreycc.gov.uk)**

**This meeting will be held in public. If you would like to attend and you have any special requirements, please contact Amelia Christopher on 07929 725663 or via the email address above.**

**1 APOLOGIES FOR ABSENCE**

The Chair to report apologies for absence.

**2 MINUTES**

(Pages  
13 - 50)

To confirm the minutes of the meeting of the Council held on 12 July 2022.

**3 DECLARATIONS OF INTEREST**

All Members present are required to declare, at this point in the meeting or as soon as possible thereafter

- (i) Any disclosable pecuniary interests and / or
  
- (ii) Other interests arising under the Code of Conduct in respect of any item(s) of business being considered at this meeting

**NOTES:**

- Members are reminded that they must not participate in any item where they have a disclosable pecuniary interest
  
- As well as an interest of the Member, this includes any interest, of which the Member is aware, that relates to the Member's spouse or civil partner (or any person with whom the Member is living as a spouse or civil partner)
  
- Members with a significant personal interest may participate in the discussion and vote on that matter unless that interest could be reasonably regarded as prejudicial.

**4 CHAIR'S ANNOUNCEMENTS**

**HM Queen Elizabeth II**

At this first County Council meeting since the decease of Her Majesty Queen Elizabeth II, I ask, those who can, stand and join me in a minute's silence of respect and reflection.

On 12 September, I read a copy of the Proclamation of the Accession of His Majesty King Charles III on behalf of Surrey County Council. I would like to take this opportunity to thank those Members, officers and staff that attended, whether in person or virtually.

God Save the King! (Members repeat: God Save the King!)

My thanks to my Office, all those staff of the County Council and the emergency services for all their hard work and extra hours in making sure the Council showed proper respect and observances during the period of mourning of Her Majesty, Queen Elizabeth II and the proclamation of King Charles III across the county's services.

**David Ivison - former County Councillor**

During the summer break we heard about the death of a former colleague, David Ivison. David served as a county councillor from 2005 to 2017 for the division of Heatherside and Parkside, amongst other posts held during his tenure, David was Chair of the Surrey County Council Transport Select Committee. Our condolences to his family and friends.

For those that can, please stand for a moment's reflection in respect of our past colleague.

**Rosemary Scott - former County Councillor**

Former county councillor Rosemary Scott has also very sadly passed away. Rosemary was a local and long serving county councillor for the old Ashford East division. Her family were by her side when she passed. Rosemary will be fondly remembered.

For those that can, please stand for a moment's reflection in respect of our past colleague.

**Alison Todd (née Griffiths) - County Councillor**

It is with great sadness to have to inform you of the recent death of Surrey County Council Councillor Alison Todd. Alison had been ill for quite some time and many of us knew this but it has still come as a shock to many colleagues and friends. Alison was a hardworking, amazing and giving colleague and a good friend to many. Our hearts go out to her family and to all her colleagues and staff who will be deeply saddened that we have lost such a kind and talented person.

Alison joined Surrey County Council in 2017. During her time as a councillor, she served as Deputy Cabinet Member for Health between May 2019 and May 2021; prior to that she was the Deputy Cabinet Member for All-Age learning from May 2018 to April 2019.

Alison was a dedicated Councillor for several years. She was a staunch advocate for the residents of Sunbury & Ashford Common and her death will come as a bitter blow to her community. Her passion for doing the right thing by her residents and getting things done shone through.

Tributes have poured in from colleagues across the council, describing Alison as a 'wonderful woman, liked by colleagues from across the political spectrum' and highlighting how hard working and dedicated she was to helping people.

Alison leaves behind her four children Dean, Chloe, James and Jade, her five grandchildren and devoted husband, Phil. Our condolences to her family and friends.

For those that can, please stand for a minute's silence in respect of our colleague.

**Surrey Fire and Rescue Service**

I wish to thank the Surrey Fire and Rescue Service, who were much in demand over the summer period in which we experienced unusually hot weather and drought. And of course, to add our thanks to all emergency

services in the county along with our community resilience teams, who together responded to incidents brought about by the extreme weather.

In July Surrey Fire and Rescue Service (SFRS) were called to a wildfire at Hankley Common, Tilford. On arrival they were faced with a rapidly spreading fire, made worse by the strong winds and tinder-dry conditions. Crews worked tirelessly to control the fire and prevent it from spreading into surrounding properties. During one of the many briefings to the Ministry of Defence (MoD), SFRS asked if they could make use of a helicopter with water dropping facilities. The following morning a multi-agency meeting was held, and just three hours later the helicopter had arrived on scene and dropped its first 1,000 litres of water. Thanks to joint efforts from Surrey Police, the MoD and Landmark Support Services the helicopter continued to fly between Frensham Great Pond and Hankley Common, making 120 drops totalling over 120,000 litres of water with pin-point accuracy.

This collaborative working took some of the strain off already stretched resources, allowing them to be re-deployed to provide much needed cover during what was an exceptional hot and dry period. Following the success of deploying the helicopter SFRS are developing policies and procedures to allow us to consider its use at future wildfires.

### **Young Mayor & Youth Project Fund**

Members you will recall, I hope, Surrey Young Mayor's Youth Project Fund (YMYPF). The fund was set up to support youth-led social action projects as well as charities that benefit Surrey's young people. Thanks to the generous support of our Members who provided the funding, this year Surrey's Young Mayor, Natalie Wingfield, has been able to support several outstanding projects and charities, including Surrey Heath Youth Council, Blossom, Momentum, Challengers, Wheels For All and Leatherhead Youth Projects.

Natalie has asked that I pass on her sincere thanks to Members and ask for their continued support with the YMYPF - helping to inspire more youth social action, fund more amazing youth charities and show support for the future of the Surrey Young Mayor role.

If you would like further information about the Young Mayor, the Youth Project Fund or how you could lend further support, please do contact my Office.

During the summer break and the last month, I carried on Chair's business by hosting events here at Woodhatch Place and supporting charitable events across the county as well as visiting charitable organisations. Most of this can be found on my social media pages.

## **5 LEADER'S STATEMENT**

The Leader to make a statement.

There will be an opportunity for Members to ask questions and/or make comments.

**6 CHANGES TO CABINET PORTFOLIOS AND APPOINTMENT OF COMMITTEES**

(Pages  
51 - 60)

Council is asked to note the Leader's changes to Cabinet Portfolios.

Council is asked to note a number of further appointments to vacant committee seats.

**7 MEMBERS' QUESTION TIME**

1. The Leader of the Council or the appropriate Member of the Cabinet or the Chairman of a Committee to answer any questions on any matter relating to the powers and duties of the County Council, or which affects the county.

***(Note: Notice of questions in respect of the above item on the agenda must be given in writing, preferably by e-mail, to Democratic Services by 12 noon on Wednesday 5 October 2022).***

2. Cabinet Member Briefings on their portfolios.

These will be circulated by email to all Members prior to the County Council meeting, together with the Members' questions and responses.

There will be an opportunity for Members to ask questions.

**8 STATEMENTS BY MEMBERS**

Any Member may make a statement at the meeting on a local issue of current or future concern.

***(Note: Notice of statements must be given in writing, preferably by e-mail, to Democratic Services by 12 noon on Monday 10 October 2022).***

**9 ORIGINAL MOTIONS**

**Item 9 (i)**

**Bernie Muir (Epsom West) to move under standing order 11 as follows:**

**This Council notes:**

- This Government's long-term vision for transforming social care through reforms which include a cap on care costs of £86,000, a more generous means-test, a shift towards a 'fair' cost of care, and the ability for residents who arrange and fund their own care to ask their local authority to do it on their behalf.
- The consensus amongst local authorities and commentators, including the work undertaken by Newton Europe on behalf of the County Councils Network (CCN), that the £3.6bn allocated for Charging Reforms & Fair Cost of Care is substantially below the true likely cost of implementing such reforms.

- With uncertainty on whether the three-year Spending Review will proceed, financial planning in Surrey, as well as other councils up and down the country is taking place in the dark.
- The scale of additional cost impact represents a very real threat to the sustainability of the Council's finances if sufficient new funding is not provided by the Government to cover the cost of the new burdens on Surrey County Council.

**This Council further notes:**

- That 60% of Older People receiving Adult Social Care (ASC) services in Surrey currently privately fund their own care and will often purchase additional or enhanced services that are above meeting a person's Care Act eligible needs.
- That the Council will need to fund care for more people due to the increases to the capital threshold limits and as people reach the care cap. The changes apply to all people but will primarily impact older people.

**This Council resolves to:**

- I. Re-affirm its continued commitment to working with central government to seek sufficient resources and a fair distribution for Surrey, in order to meet current system pressures and fully fund reforms across the decade.
- II. Continue to push for the delay and phased implementation of charging reforms beyond 2023 to provide Surrey County Council with sufficient time to transform its operating models and prepare for effective implementation.
- III. Help ensure the development of Integrated Care Systems leads to a meaningful integration of health and social care.
- IV. Support the continued investment in public health to maximise the role councils can play in reducing health inequalities.
- V. Reinforce our commitment of tackling health inequalities across Surrey, ensuring no one is left behind.

**Item 9 (ii)**

**John O'Reilly (Hersham) to move under standing order 11 as follows:**

**This Council notes:**

- That the Local Government Boundary Commission for England is currently undertaking a boundary review of Surrey, the recommendations of which will be implemented for the 2025 election.



**This Council further notes:**

- This Council's strong support for the retention of single member electoral divisions, as a way of maintaining clear democratic accountability and community connectiveness, in a county where many divisions already cover large geographical areas.

**This Council resolves to:**

- I. Write to the Local Government Boundary Commission for England to state its request to retain single member divisions in the forthcoming boundary review.

**Item 9 (iii)**

**Nick Darby (The Dittons) to move under standing order 11 as follows:**

**This Council notes that:**

- Surrey's current Draft Capital Programme is oversubscribed against the affordability criteria.
- When Your Fund Surrey (YFS) was set up, the financial landscape of the United Kingdom was very different.
- YFS does not rely on funds that the Council already has, but instead, the council borrows the money at rapidly increasing interest rates which will impact on Revenue going forward.
- The value of the applications received for YFS already exceeds £100million.
- Residents have said in the budget survey that they support shifting investment to early intervention and prevention. This is in line with the current leadership motto of "no one left behind".
- There have been very few applications from the most deprived areas of Surrey, and none have yet been successful. In contrast there have been a significant number of applications from the most affluent areas (the top 20% in terms of affluence).
- As of the end of June successful bids have all come from the top 30% of areas in Surrey.

**This Council resolves to call upon the Cabinet:**

- I. Once the total amount of YFS grants approved reaches £20m, or such lower figure as Cabinet may decide by no later than 31 December 2022, to pause further YFS approvals.

- II. During that period of pause to refocus YFS to better align with the Council's priorities, the current financial challenges and the feedback from the residents in the budget survey.

### **Item 9 (iv)**

**Jonathan Essex (Redhill East) to move under standing order 11 as follows:**

#### **This Council notes that:**

- Advertising is successful in encouraging demand for the products advertised. For example, research by Purpose Disruptors showed that the UK advertising sector, through increased product sales had the impact of increasing UK carbon emissions by 28% (186 MtCO<sub>2</sub>) in 2019. Similarly, research by the New Weather Institute indicates that the carbon emissions resulting from the increased demand, for cars in the EU, generated by advertising, are more than Belgium's total greenhouse gas emissions.
- The [2022](#) Climate Mitigation Report published by the Intergovernmental Panel on Climate Change (IPCC) highlighted the potential for behaviour change to support carbon emission reductions. It lists regulation of advertising as an example of a policy measure that can have a "*major influence on mitigative capacity*".
- In an Attitudes to Advertising poll in the UK by Opinium Research in 2022 of 2000 people, 68% of UK adults said they would support restrictions on advertising of environmentally harmful products.
- Advertising prohibitions and restrictions already exist; these include prohibition on advertising all tobacco products and e-cigarettes, guns and offensive weapons, 'obscene material'. Rules also affect marketing aimed at children; high fat sugar and salt products; medical and health claims.

#### **This Council believes that:**

- Banning advertising does not ban the products themselves; people are still free to buy the products.
- Surrey County Council has committed to work in partnership to reduce carbon emissions across Surrey. A baseline report by Surrey University on behalf of the Surrey Climate Commission showed the extent of scope 3 emissions (in what we buy and import from outside of Surrey). One area where these can be reduced in Surrey is through the impact of advertising in public spaces.
- Some advertising content undermines the Council's objectives. For example, petrol and diesel car adverts, especially for Sports Utility Vehicles, undermine air quality objectives. Airline advertising undermines carbon emission targets.

**This Council resolves to call upon the Cabinet:**

- I. To amend its Advertising and Sponsorship Policy to ban advertisements specifically for fossil fuel companies, flights, petrol and diesel vehicles, and wording the amendment to ban other as yet unidentified high carbon products.
- II. To implement this revised Advertising and Sponsorship Policy internally and wherever possible promote its adoption by other partners committed to Surrey's Climate Change Strategy. This should include restricting advertising of high carbon products on bus stops, billboards and advertising spaces, plus all publications by Surrey County Council.

**Item 9 (v)**

**Liz Townsend (Cranleigh & Ewhurst) to move under standing order 11 as follows:**

**This Council acknowledges that:**

The Cabinet is scheduled to agree 'A County Wide Strategic Approach To Accommodation, Homes And Housing Needs In Surrey'.

**This Council notes that:**

Housing is not a core responsibility of the County Council.

**This Council requests that:**

The Cabinet's forthcoming strategy prioritises bringing forward key worker and affordable housing on its own land as a matter of priority and to suspend activities that are already under the statutory control of district and borough councils.

- |           |  |                    |
|-----------|--|--------------------|
| <b>10</b> | <b>SELECT COMMITTEES' REPORT TO COUNCIL</b>  | (Pages<br>61 - 64) |
|           | For Members to note the headline activity of the Council's overview and scrutiny function in the period April to September 2022 asking questions of Scrutiny Chairs as necessary.  |                    |
| <b>11</b> | <b>GOVERNANCE CHANGES - LOCAL AND JOINT COMMITTEES</b>   | (Pages<br>65 - 70) |
|           | That Council approves the transferring of non-executive functions of Public Rights of Way (PRoW) from the Local and Joint Committees, the ceasing of the Local Committees, and serving notice of Council's intention to withdraw from the Joint Committees.                            |                    |
| <b>12</b> | <b>AMENDMENTS TO THE CONSTITUTION</b>  | (Pages<br>71 - 74) |
|           | It is the Council's responsibility to approve changes to the Council's Constitution. This includes the Scheme of Delegation regarding non-executive functions, while amendments to executive functions are the responsibility of the Leader and are brought to County Council to note. |                    |

This report sets out proposed changes to the Constitution's Standing Orders and also includes executive and non-executive functions set out in the Scheme of Delegation and these are brought to Council for information and formal approval.

These changes are brought to Council in accordance with Articles 4.09, 5.02 and 11.02 of the Council's Constitution.

**13 REPORT OF THE CABINET**

(Pages  
75 - 80)

To receive the report of the meetings of the Cabinet held on 26 July 2022 and 27 September 2022.

**14 MINUTES OF CABINET MEETINGS**

(Pages  
81 - 96)

Any matters within the minutes of the Cabinet's meetings, and not otherwise brought to the Council's attention in the Cabinet's report, may be the subject of questions and statements by Members upon notice being given to Democratic Services by 12 noon on Monday 10 October 2022.

*(To follow: Minutes, Cabinet - 27 September 2022)*

**MOBILE TECHNOLOGY AND FILMING – ACCEPTABLE USE**

Those attending for the purpose of reporting on the meeting may use social media or mobile devices in silent mode to send electronic messages about the progress of the public parts of the meeting. To support this, Woodhatch Place has wifi available for visitors – please ask at reception for details.

Anyone is permitted to film, record or take photographs at council meetings. Please liaise with the council officer listed in the agenda prior to the start of the meeting so that those attending the meeting can be made aware of any filming taking place.

Use of mobile devices, including for the purpose of recording or filming a meeting, is subject to no interruptions, distractions or interference being caused to the PA or Induction Loop systems, or any general disturbance to proceedings. The Chair may ask for mobile devices to be switched off in these circumstances.

It is requested that if you are not using your mobile device for any of the activities outlined above, it be switched off or placed in silent mode during the meeting to prevent interruptions and interference with PA and Induction Loop systems.

*Thank you for your co-operation*