

SURREY COUNTY COUNCIL

HIGHWAYS UPDATE LOCAL COMMITTEE (SURREY HEATH)

DATE: 13 JUNE 2019

LEAD OFFICER: ANDREW MILNE - AREA HIGHWAY MANAGER (NW)

SUBJECT: HIGHWAYS UPDATE

AREA(S) AFFECTED: ALL

**SUMMARY OF ISSUE:**

To report progress made with the delivery of proposed highways and developer funded schemes, and revenue funded works for the 2019/20 financial year.

To provide an update on the latest budgetary position for highway schemes and revenue maintenance.

To report on relevant topical highways matters.

To consider introducing a one-way system over a short section of the B3029 High Street in Bagshot.

To consider the proposed upgrading of an existing signalised pedestrian crossing on Frimley By-Pass.

RECOMMENDATIONS:

The Local Committee (Surrey Heath) is asked to:

- i) **Note** the progress with the ITS highways and developer funded schemes, and revenue funded works for the 2019/20 financial year.
- ii) **Note** the budgetary position.
- iii) **Note** a further Highways Update will be brought to the next meeting of this Committee.
- iv) **Agree** that a notice is advertised in accordance with the Traffic Regulation Act 1984, detailing the proposed upgrading of the existing signalised pedestrian crossing on the A325 Frimley By-Pass (immediately west of the roundabout at its junction with Frimley Road, Frimley High Street and Portsmouth Road) from a Pelican Crossing to a Puffin Crossing.
- v) **Agree** that a notice is advertised in accordance with the Traffic Regulation Act 1984, the effects of which would be to introduce a one-way system in the section of the B3029 High Street, Bagshot highlighted in the plan shown in Annex 1; and
- vi) **Agree** that any objections to the Traffic Regulation Order should be considered and resolved by the Area Team Manager for Highways in consultation with the Chairman and Vice-Chairman of the Local

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Committee and the local Divisional Member, and that this issue only be returned to Committee if any objections prove insurmountable; and

- vii) **Agree** that the Order be made once any objections have been considered and resolved.

REASONS FOR RECOMMENDATIONS:

Recommendations (i), (ii) and (iii) are made to enable progression of all highway related schemes and works.

Recommendation (iv) is made to enable an existing signalised pedestrian crossing on the A325 Frimley By-Pass to be upgraded from a Pelican crossing to a Puffin crossing.

Recommendations (v), (vi) and (vii) are made to enable a short section of one-way system to be introduced as part of a developer funded environmental enhancement scheme being introduced in Bagshot village centre.

1 INTRODUCTION AND BACKGROUND:

1.1 Surrey County Council's Local Transport Plan (LTP) states the aim of improving the highway network for all users, through measures such as reducing congestion, improving accessibility, reducing personal injury accidents, improving the environment and maintaining the highway network so that it is safe for all users.

2 ANALYSIS:

2.1 Local Committee finance

Revenue budget 2018/19

2.1.1 The revenue budget for the 2018/19 financial year was £168,182. Table 1 below shows the end of year outturn figures.

Item	Allocation (£)	Committed Spend to date (£)
Revenue maintenance allocation	168,182	162,642
Contractor OHP	Included in allocation figure	5,540
Total	£168,182	£168,182

Table 1 - 2018/19 Revenue Maintenance Expenditure

Capital budget 2018/19

2.1.2 The capital budget for 2018/19 was £36,363.

2.1.3 In addition to the above capital budget a combination of developer contributions were allocated for highway improvements in the 2018/19 financial year totalling £395,000. Bisley Parish Council also contributed £3,750 towards the Church Lane speed limit scheme. The combination of these funds gave an overall total ITS budget of £435,113.

2.1.4 The overall outturn costs for ITS schemes for 2018/19 resulted in no overspend or underspend in the 2018/19 capital budget.

Revenue budget 2019/20

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2.1.5 It has been confirmed that there will be no revenue budget during the 2019/20 financial year. This will obviously have a significant impact on our ability to react to any maintenance issues that may be raised by Members or the public.

Capital budget 2019/20

2.1.6 The capital budget for the 2019/20 financial year has been confirmed as £166,667 (an increase of £130,304 from the 2018/19 capital allocation of £36,363).

Other funding sources 2019/20

2.1.7 In addition to the above capital budget a combination of developer contributions have been allocated for highway improvements in the 2019/20 financial year totalling £110,000. The combination of these funds gives a total ITS budget of £276,667 for 2019/20.

2.1.8 Surrey County Council Officers are currently working with Surrey Heath Borough Council Officers and relevant Local Members to identify opportunities for spending Community Infrastructure Levy (CIL) moneys allocated to Parish Councils and local Wards in delivering local highway schemes already identified on the Surrey Heath highway schemes list.

2.2 Local Committee capital works programme 2018/19

2.2.1 The capital works programme in Table 2 below was formally approved by the Surrey Heath Local Committee at its public meeting held on 30 November 2017.

Scheme Name	Detail/Limits	Update	Year End Outturn (£)
High Street, Bagshot (Developer Contribution scheme)	Consultation, Design and Construction - Public consultation and implementation of developer funded improvements in the village centre	Public consultation complete. Design of preferred option complete. Construction due 2019/20.	12,224
A30 London Road (Developer Contribution scheme)	Design and Construct – Design and construction of a shared cycle lane between Waitrose and The Maultway roundabout	Complete	320,897
Church Lane, Bisley (Part funded by Parish Council)	Design and construct – Extend current 30mph speed limit to include all residential properties	Complete	9,081
Gibbet Lane, Camberley	Design and construct – Determine appropriate extents for 20mph speed limit and implement	Assessment indicated 20mph limit not appropriate without additional traffic calming measures.	775

		Scheme unaffordable and not progressed further.	
Greyfriars Drive, Bisley	Carriageway Maintenance – Full Length	Complete	19,218

Table 2 – 2018/19 Capital works programme

2.3 Local Committee capital works programme 2019/20

2.3.1 The capital works programme is presented as a combined programme of both ITS and capital maintenance works in Table 3 to provide a clearer picture of works and budgets. This programme was formally approved by the Surrey Heath Local Committee at its public meeting held on 28 February 2019.

2.3.2 The Road Safety Team have agreed to “match fund” the £10,000 the Local Committee has allocated to address safety issues on the A322 Lightwater Bypass at its junction with Guildford Road.

2.3.3 Approximately £10,000 of developer contributions are available to help fund the proposed traffic calming scheme in Upper Chobham Road in addition to the £55,000 contribution agreed by the Local Area Committee.

2.3.4 The Bagshot village centre improvement scheme will be fully funded from developer contributions.

2.3.5 All costs shown are estimated and the programme value intentionally exceeds the budget received to enable flexibility of delivery. The list is presented in priority order and it is suggested that the Committee adopt a flexible approach to the list so that as schemes develop, the programme can be adapted to the available budget.

Scheme	Scheme Type/Limits	Progress	Estimated Cost (£)
High Street, Bagshot (Developer Contribution scheme)	Construction – Construction of developer funded improvements in the village centre	Detailed design complete. Construction provisionally programmed to start August 2019	100,000
A30 / A325 / The Maultway Roundabout (American Golf Roundabout)	ITS Design / construction – Traffic signal review	Works being undertaken by traffic signals team.	5,000
A322 / M3 Junction 3	ITS Feasibility Study - signalisation of the junction and / or slip lane on to southbound M3	Initial discussions held with Highways England. Traffic survey and modelling	30,000

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		requirements being developed.	
B311 Upper Chobham Road / Old Bisley Road (includes £10,000 developer contribution)	ITS Construction – vertical traffic calming	Detailed design complete. Public notice advertised. Construction programmed for school summer holidays 2019.	65,000
A322 Lightwater Bypass - Gordon's School Roundabout to Guildford Road.	ITS Construction – reduction to single lane northbound	Design brief issued. Detailed design ongoing.	10,000
Signing / road markings / pedestrian dropped kerbs	Implementation / Construction	Orders being placed on ongoing basis.	10,000
Capital Drainage	Implementation / Construction	Programme of work being developed.	30,000
Burr Hill Road, Chobham	Carriageway Maintenance – From Delta Rd to J/W Windsor Court Road	Walk through complete. Awaiting estimate.	55,170
D516 Windsor Court Road, Chobham	Carriageway Maintenance – From Windsor Court Rd to J/W Bowling Green Rd	Contingency scheme	26,500
D3542 Inglewood Avenue, Heatherside	Carriageway Maintenance – From outside No 6 to junction with The Maultway	Contingency scheme	106,680
D25 Benner Lane, West End	Carriageway Maintenance – From outside “Tringham Cottages” to Streets Heath	Contingency scheme	30,000
D34 Lovelands Lane, Chobham	Carriageway Maintenance – From j/w Scotts Grove Road to ford	Contingency scheme	16,725
D537 Elizabeth Avenue, Bagshot	Carriageway Maintenance – Whole length	Contingency scheme	18,500
A3046 Station Road / High Street, Chobham	Carriageway Maintenance – Roundabout and approaches from o/s No 1 Station Rd to o/s No 1 Castle Grove Road to j/w High Street	Contingency scheme	17,000
D3432 Orchard Way, Camberley	Carriageway Maintenance – Link outside Orchard Court – LSR Surface Course	Contingency scheme	9,000
T3019 Town Path, Camberley	Carriageway Maintenance – Townpath from The Avenue to The Recreation Ground	Contingency scheme	10,500

D3567 Gosnell Close, Camberley	Carriageway Maintenance – Whole cul de sac	Contingency scheme	27,315
D14 Higgs Lane, Bagshot	Carriageway Maintenance – Cul de sac section from outside no. 8 to end	Contingency scheme	3,645
D3411 Saddleback Road / Rowan Close, Camberley	Carriageway Maintenance – From junction with Larch Close to end of cul de sac	Contingency scheme	37,840
D3551 Regent Way, Frimley	Carriageway Maintenance – From outside no.19 to outside no.29	Contingency scheme	3,408
D3483 Dell Grove, Frimley	Carriageway Maintenance – Whole Length	Contingency scheme	14,520
D3446 Spencer Close, Frimley Green	Carriageway Maintenance – Whole length	Contingency scheme	3,500
D544 Lupin Close, Bagshot	Carriageway Maintenance – Whole length	Contingency scheme	10,215
D3469 Iberian Way, Camberley	Carriageway Maintenance – From outside No 50 to end of two cul-de-sacs	Contingency scheme	21,370
D503 Windle Close, Windlesham	Carriageway Maintenance – Whole length	Contingency scheme	40,000
D3518 Robins Bow, Camberley	Carriageway Maintenance – Whole Length	Contingency scheme	22,000
D36 Woodcock Drive, Chobham	Carriageway Maintenance – Whole Length	Contingency scheme	10,000

Table 3 – 2019/20 Capital works programme

2.4 Member funding

2.4.1 Each County Councillor has a Member Highway Fund allocation of £7,500 for 2019/20.

2.4.2 The Maintenance Engineer for Surrey Heath will provide guidance and assistance, organise cost estimates, and raise orders to ensure delivery of works.

2.4.3 To ensure that this fund is effectively spent, and to enable highways contractors to deliver works before the end of the financial year, all works should be agreed by 31 October 2019.

2.4.4 In the event of no firm spending decisions being made, the Maintenance Engineer will determine suitable works and organise their delivery.

2.4.5 A summary of spend progress is shown in Table 4.

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Member	Allocation (£)	Spend to date (£)
Bill Chapman	7,500	745
Edward Hawkins	7,500	1,580
Mike Goodman	7,500	450
Charlotte Morley	7,500	250
Paul Deach	7,500	0
David Mansfield	7,500	600
Total	45,000	3,625 committed

Table 4 – 2019/20 Member Highway Fund spend progress

2.5 Parking

2.5.1 The restrictions agreed as part of the 2018 review have now been implemented. Site visits and assessments for the 2019 review have taken place and a report on the outcome will be presented to the Local Committee at its meeting on 13 June 2019.

Other highway related matters

2.6 Customer services

2.6.1 Highways & Transport received 34,644 enquiries and reports during the first quarter of 2019, an average of 11,548 per month, this is a significant decrease from the same period last year which averaged 15,119 per month. This is mainly due to the milder winter.

2.6.2 For Surrey Heath specifically, 2,561 enquiries have been received of which 1,094 were directed to the local area office for action, 96% of these have been resolved. This response rate is slightly above the countywide average of 95%.

2.6.3 For the first quarter, Highways received 62 stage 1 complaints of which three were for the Surrey Heath area. No complaints were escalated to stage 2 or the Ombudsman

2.7 Major schemes

2.7.1 Meadows Gyratory Major Improvement Scheme

2.7.2 Works at the Meadows Gyratory are complete and the junction is fully open to traffic giving improved access to Blackwater Station, Camberley town centre and adjacent commercial premises. The redevelopment of the gyratory included construction of a new traffic light system and right turn from Blackwater into the A331. Pedestrians and cyclists have also been provided with a safer and more convenient route across the junction.

2.7.3 The scheme was delivered ahead of time, on budget and disruption to road users was minimised by adopting a new innovative highway construction works strategy. As part of this strategy, the main

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construction works were undertaken at night and we used a temporary traffic light system which replicated the original traffic light settings at the gyratory. The communication and community engagement actions were very well received by residents and businesses.

2.7.4 The local environment was also a priority as part of the scheme and the landscaping works along Wish Stream in the centre of the gyratory have brought back wildlife to the area including mallard ducks, wood pigeons, trout, bees nesting, foxes and bats. The clear sandy and muddy areas by the entrances of the culverts have been left as essential areas for swallows, sand and house martins to collect mud from to build their nests. Voles, mice and other stream dwellers are expected to return once the plant life is re-established both in and beside the stream.

2.7.5 A30/Camberley Town Centre Highway Improvements

2.7.6 The Local Enterprise Partnership, Enterprise M3 (EM3) has approved funding for this £5m improvement with matched funding being provided by Surrey County Council and Surrey Heath Borough Council. The priority will be junction improvements to the A30/ Frimley Road junction and improvements for pedestrians and cyclists.

2.7.7 Surrey County Council plans to commence construction work in spring 2020. Residents and businesses will be kept updated on progress on the county council's major schemes webpage.

2.7.8 Surrey County Council will now progress with the detailed design work and a revised works delivery programme will be produced.

2.7.9 Blackwater Quality Bus Partnership (previously referred to as Gold Grid)

2.7.10 A bid was submitted to the Enterprise M3 LEP on 31 August 2018 for £4.5 million funding. The budget for this cross border improvements joint bid with Hampshire County Council is broken down as £3m for Surrey County Council and £1.5m for Hampshire County Council. Match funding for the bid is being provided by the bus operator, Stagecoach.

2.7.11 The Blackwater Valley Quality Bus Corridor (QBC) scheme aims to improve public transport provision across the Blackwater Valley area and enhance connectivity to key step-up and growth towns within Surrey and neighbouring Hampshire. The project aims to increase patronage by improving bus reliability and journey time and by offering better passenger waiting facilities and greater access to information. These measures will make it more attractive for people to use public transport, and this will support the economic growth expected in Aldershot, Farnborough and Camberley.

2.7.12 The improvements are split into 3 categories; traffic management measures to improve reliability of bus operations including intelligent bus priority at traffic signals etc., improvements to passenger infrastructure (i.e. at bus stops and shelters) and passenger information.

2.8 Centrally funded maintenance

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2.8.1 Table 5 below shows the Horizon 2 Surrey Heath **Roads** programme for 2019/20 and the progress made in delivering the schemes.

Horizon 2 – 2019/20 Carriageway Programme [Surrey Heath]				
Road Name	Location	Limits	Type of work	Status
Guildford Road	Bagshot	New Road to Bridge Road	Surface Dressing	Awaiting programme
Highams Lane	Windlesham	Chertsey Road Valley End to Valley End Road	Surface Dressing	Due to be completed June 19
Philpot Lane	Chobham	A3046 Chobham Road to A319 Chertsey Road	Surface Dressing	Due to be completed June 19
Regent Way	Frimley	Melville Avenue to end of 20mph zone south of Rhododendron Road	Surface Dressing	Complete
Valley End Road	Chobham	Sparrow Row to Highams Lane	Surface Dressing	Due to be completed June 19
Watchetts Drive	Camberley	Frimley Road to Parkway	Surface Dressing	Due to be completed May 19
Sandpit Hall Road	Chobham	Philpot Lane to Station Road	Surface Dressing	Due to be completed May 19
Hawkswood Avenue	Camberley	Tomlins Avenue to Alphington Avenue	Micro-asphalt	Awaiting programme

Table 5 – 2019/20 Horizon 2 Surrey Heath Roads Programme

2.8.2 Table 6 below shows the Horizon 2 Surrey Heath **Pavement (Footway)** programme for 2019/20 and the progress made in delivering the schemes.

Horizon 2 – 2019/20 Pavement (Footway) Programme [Surrey Heath]				
Road Name	Location	Limits	Type of work	Status
Thorndown Lane	Windlesham	Updown Lane to Church Road (both sides)	Footway Slurry	Awaiting programme
Regent Way	Frimley	St Catherines Road to Field Lane (both sides)	Footway Slurry	Awaiting programme
Lory Ridge	Bagshot	Between LC N6 and N3 including townpath between A30 and Lory Ridge	Footway Slurry	Awaiting programme

Windsor Court Road	Chobham	Bowling Green Road to Burr Hill Lane (both sides)	Footway Slurry	Awaiting programme
Heathpark Drive	Windlesham	Woodlands Lane to Chertsey Drive (both sides)	Footway Slurry	Awaiting programme
Gloucester Road Footpath	Bagshot	Gloucester Road to Freemantle Road	Footway Slurry	Awaiting programme

Table 6 – 2019/20 Horizon 2 Surrey Heath Pavement Programme

2.9 Road safety

2.9.1 Table 7 below shows the Surrey Heath road safety programme for 2019/20 and the progress made in delivering the schemes.

Scheme Name	Detail	Update
A319 Bagshot Road/Hookstone Lane, West End	Install 2 traffic islands, right turn lane and central hatched markings	Design brief issued.
A322 Lightwater By-Pass (Gordon's School Roundabout to Guildford Road)	Reduction to single lane northbound (scheme being joint funded with Local Committee)	Design brief issued.

Table 7 – 2019/20 Surrey Heath Road Safety Programme

2.10 Passenger Transport

2.10.1 Nothing to report.

2.11 Street Lighting

2.11.1 Following Cabinet approval in October 2018, work is ongoing to agree the changes to the Street Lighting PFI contract. Subject to this agreement it is anticipated that the LED roll out will start in summer 2019 and is planned to take 3 years to complete. Once complete it is expected that the Council will save 60% of its current energy costs for street lighting. A pilot site has been running in Kingfisher Drive, Guildford since Christmas and no negative comments have been received.

2.12 Other key information, strategy and policy development

2.12.1 Nothing to report.

2.13A325 Frimley By-Pass – Upgrading of Signalised Pedestrian Crossing

2.13.1 The existing Pelican crossing on Frimley By-Pass (immediately west of the roundabout at its junction with Frimley Road, Frimley High Street and Portsmouth Road) is to be upgraded to a Puffin crossing as part of refurbishment works included in the traffic signals maintenance programme.

2.13.2 Puffin crossings provide a number of benefits over Pelican crossings including the following:

- Sensors detect whether there is a pedestrian waiting once they have pressed the button. If they have moved off, the sequence is cancelled, and the traffic continues unhindered.
- Sensors also detect pedestrian movement in the centre of the road and can extend the crossing time if necessary (for example, if there are slow moving pedestrians or when there are a large number of people crossing).
- Unlike Pelican crossings, a Puffin crossing does not have a phase where the amber light flashes to vehicle users and the green man flashes to pedestrians. This means motorists will not be tempted to drive on when people are potentially still in the road.

2.13.3 When a signalised pedestrian crossing is being upgraded from a Pelican to a Puffin crossing it is necessary to advertise a public notice detailing the proposed change.

2.13.4 Approval is therefore sought from the Local Committee to advertise the required public notice.

2.14 Bagshot Village Centre Improvements – Introduction of one-way working

- 2.14.1 In 2017 Surrey County Council consulted the public about a number of options for improving the centre of Bagshot village. Proposals to improve the area where the memorial is situated in the centre of the village proved to be the most popular option.
- 2.14.2 Different ways of creating an attractive shared community space giving more of a focal point to the village centre were therefore considered.
- 2.14.3 Working together with the Parish Council a preferred option was identified and further consultation was undertaken. Detailed design of the preferred option has now been completed and the scheme is due to be constructed later this year.
- 2.14.4 As part of the scheme the small area of road on the north eastern side of the island where the memorial is located (see plan attached in Annex 1) will be closed off to traffic.
- 2.14.5 As indicated on the plan attached in Annex 1, the section of the High Street between its southern junction with The Square and its junction with Bridge Road is currently part one-way and part two-way. However, the proposed road closure will leave the existing two way system redundant.
- 2.14.6 It is therefore proposed that the existing two-way section of road is formally made one-way so the signing and road markings can be amended accordingly. This will help avoid any confusion and reduce the number of signs at the location.
- 2.14.7 Approval is therefore being sought from the Local Committee to advertise a traffic regulation order to introduce a one-way system over this existing two-way section of road (which is highlighted in the plan attached in Annex 1).
- 2.14.8 All costs associated with the scheme will be funded using developer contributions.

3 OPTIONS:

- 3.1 Options, where appropriate, have been presented in this report.

4 CONSULTATIONS:

- 4.1 Consultation is routinely carried out for highway-related schemes with relevant key parties, including residents, Local Members, Surrey Police and Safety Engineering. Specific details regarding consultation and any arising legal issues are included in individual scheme reports as appropriate.

5 FINANCIAL IMPLICATIONS:

- 5.1 Proposed ITS schemes are prioritised to ensure that the maximum public benefit is gained from any funding made available. So far as is practicable, Officer proposals follow the Countywide scheme assessment process (CASEM) and the prioritisation order determined by this.
- 5.2 The Committee Capital and Revenue Maintenance budgets are used to target the most urgent sites where a specific need arises, to keep up with general

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maintenance activities that reduce the need for expensive repairs in the future, and to support local priorities. The nature of these works is such that spend may vary slightly from that indicated.

5.3 The cost of advertising and making the traffic regulation order to introduce the short section of one-way system in Bagshot High Street (as well as all other scheme costs) will be funded from developer contributions. As such, there are no implications for Local Committee budgets.

5.4 The cost of refurbishing and upgrading the signalised pedestrian crossing on Frimley By-Pass (including advertising the public notice) will be funded from the traffic signals maintenance budget. As such, there are no implications for Local Committee budgets.

6 WIDER IMPLICATIONS:

6.1 It is an objective of Surrey Highways to treat all users of the public highway equally and with understanding. An Equalities Impact Assessment is undertaken for each Integrated Transport Scheme as part of the design process.

Area assessed:	Direct Implications:
Crime and Disorder	No significant implications
Equality and Diversity	No significant implications
Localism (including community involvement and impact)	No significant implications
Sustainability (including Climate Change and Carbon Emissions)	No significant implications
Corporate Parenting/Looked After Children	No significant implications
Safeguarding responsibilities for vulnerable children and adults	No significant implications
Public Health	No significant implications

7 CONCLUSION AND RECOMMENDATIONS:

7.1 The Committee is asked to note the progress with all schemes and budgets.

7.2 It is recommended that a further Highways Update is presented at the next meeting of this Committee.

7.3 The Committee is asked to approve the advertising of a public notice detailing the proposed conversion of the existing signalised pedestrian crossing on the A325 Frimley By-Pass from a Pelican to a Puffin crossing. This will enable the existing pedestrian signalised crossing to be upgraded when the crossing is refurbished as part of the traffic signals maintenance programme.

7.4 The Committee is asked to approve the advertising and making of a traffic regulation order to introduce a short section of one-way system in Bagshot High Street. This is because the existing two-way system over this length of

road will become redundant due to changes being made to the existing road layout as part of developer funded village centre improvement scheme.

8 WHAT HAPPENS NEXT:

- 8.1 Officers will continue to progress delivery of all schemes and ensure effective use of all budgets.
- 8.2 Assuming the Committee approve the advertising of the public notice for the proposed upgrade to the existing signalised pedestrian crossing on the A325 Frimley By-Pass, the public notice will be advertised and the crossing will be upgraded when the traffic signals team refurbish the crossing as part of their 2019/20 signal maintenance programme.
- 8.3 Assuming the Committee approve the advertising and making of the traffic regulation order to introduce the short section of one-way system in Bagshot High Street, the order will be advertised. Subject to the consideration of any objections, the one-way working will be then be introduced when the village centre improvement scheme is constructed.

Contact Officer:

Andrew Milne, Area Highways Manager (NW) – 0300 200 1003

Consulted:

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Annexes:

Annex 1 – Bagshot High Street – Proposed One-Way System

Background papers:

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