

**SURREY COUNTY COUNCIL**

**LOCAL COMMITTEE (EPSOM & EWELL)**

**DATE: 16<sup>TH</sup> SEPTEMBER 2019**

**LEAD OFFICER: NICK HEALEY, AREA HIGHWAY MANAGER (NE)**

**SUBJECT: HIGHWAYS UPDATE**

**DIVISION: ALL**



**SUMMARY OF ISSUE:**

This report summarises progress with the Local Committee's programme of Highways works for the current Financial Year 2019-20.

Committee is asked to agree the strategy for allocation of Local Committee budgets for next Financial Year 2020-21.

**RECOMMENDATIONS:**

The Local Committee (Epsom & Ewell) is asked to:

- (i) Approve the provisional allocation of assumed budgets for 2020-21 as shown in Table 3 below (paragraphs 2.1.6 to 2.1.9 refer);
- (ii) Authorise the Area Highway Manager in consultation with the Chairman, Vice Chairman, and relevant Divisional Member(s) to undertake all necessary procedures to deliver the agreed programmes.

**REASONS FOR RECOMMENDATIONS:**

Recommendations are made to facilitate development of Committee's 2019-20 Highways programmes, while at the same time ensuring that the Chairman, Vice Chairman and relevant Divisional Members are fully and appropriately involved in any detailed considerations.

Committee is asked to provide the necessary authorisation to deliver those programmes of work in consultation with the Chairman, Vice Chairman and relevant Divisional Member without the need to revert to the Committee as a whole.

## **1. INTRODUCTION AND BACKGROUND:**

- 1.1 Surrey County Council's Local Transport Plan (LTP) aims to improve the highway network for all users. In general terms it aims to reduce congestion, improve accessibility, reduce the frequency and severity of road casualties, improve the environment, and maintain the network so that it is safe for public use.
- 1.2 The Local Committee for Epsom & Ewell has been delegated Highways budgets to be able to contribute to the objectives set out in Surrey County Council's LTP, according to local priorities.

## **2. ANALYSIS:**

### **2.1 Local Committee finance**

- 2.1.1 The Local Committee in Epsom & Ewell has been delegated Highway budgets in the current Financial Year 2019-20 as follows:
- Committee revenue: £0
  - Member revenue: £37,500 (£7,500 per Division)
  - Capital: £155,556
  - **Total: £184,856**  
(2019-20 budget £193,056 minus 2018-19 carry forward £8,200)
- 2.1.2 The funds delegated to the Local Committee are in addition to funds allocated at a County level to cover various Highways maintenance and improvement activities, including inspection and repair of safety defects, resurfacing, structures, vegetation maintenance, and drainage.
- 2.1.3 In accordance with Committee's authorisation in March 2019, the Area Highway Manager consulted the Chairman and Vice Chairman in April 2018 and allocated the regular 2019-20 budgets as shown in Table 1 below.

**Table 1 Allocation of budgets for 2019-20**

Allocation	Amount
Revenue maintenance works according to priorities within each Division	£37,500 £7,500 per Divisional Member.
Capital for patching / resurfacing of carriageways and footways	£100,000 £20,000 per Division
Capital ITS schemes	£55,556
<b>Total</b>	<b>£193,056</b>

- 2.1.4 In addition to the regular Highways capital and revenue budgets detailed above Committee is able to make allocations from the parking surplus. The surplus must be spent according to section 55 of the Road Traffic Regulation Act 1984 (<https://www.legislation.gov.uk/ukpga/1984/27/section/55>). Expenditure can cover all types of highway improvement and maintenance. The parking surplus and associated expenditure is detailed in Table 2 below.

**Table 2 Parking surplus – financial summary**

Surplus	Amount		Expenditure / Allocation	Amount
2013-14	£27,500		Atkins study	£27,500
2014-15	£34,000		Mopeds and handhelds	£14,000
2015-16	No surplus		2015-16 parking review	£10,000
2016-17	£34,800		2016-17 parking review 2017-18 parking review	£10,000 £35,000
2017-18	£49,824		2018-19 parking review 2018-19 contingency	£40,000 £9,824
2018-19	£18,014		<i>Available for 2019-20 annual review</i>	<i>£17,600</i>
<b>Total</b>	<b>£164,138</b>		<b>Total</b>	<b>£164,100</b>

- 2.1.5 Officers will update Committee with progress in the delivery of its works programmes at each Committee meeting. In addition Committee Chairmen are provided with detailed monthly finance updates, which detail all the orders raised against the various budgets, as well as the works planned for each of the budgets.
- 2.1.6 In previous years, the Local Committee has made provisional allocations of the following Financial Year's budgets based on the Medium Term Financial Plan that was current at the time. At the present time the Medium Term Financial Plan has not been updated to reflect the Local Committees' Highways budgets in the current Financial Year. There is also a high likelihood that the Medium Term Financial Plan will be reviewed before the start of next Financial Year 2020-21.
- 2.1.7 In this context the Area Highway Manager has been advised to make preparations for next Financial Year 2020-21 on the assumption that the Local Committees' Highways budgets will be similar to this Financial Year 2019-20, with £155,600 capital, zero shared revenue, and £7,500 individual Highways revenue allocations for each Divisional Member.
- 2.1.8 It is recommended to make provisional allocations of the assumed 2020-21 Highways budgets that are similar to the current Financial Year, as detailed in Table 3 below.

**Table 3 Proposed provisional allocation of assumed 2020-21 budgets**

Allocation	Amount
Revenue maintenance works according to priorities within each Division	£37,500 £7,500 per Divisional Member.
Capital for patching / resurfacing of carriageways and footways	£100,000 £20,000 per Division
Capital ITS schemes	£55,600
<b>Total</b>	<b>£193,100</b>

2.1.9 If the recommended provision allocation of budgets for 2019-20 were to be approved, over the coming months officers would work with Members to identify priorities for the Member Highways allocations and priority sites for carriageway patching; the Area Highway Manager would make recommendations for the 2020-21 ITS programme at December's Local Committee meeting.

## **2.2 Local Committee capital works programme**

2.2.1 The 2019-20 allocation for Capital ITS schemes is being used to promote capital schemes previously approved by the Local Committee. Table 4 below summarises progress with this capital programme.

2.2.2 In addition to the programme of Capital ITS schemes funded from Committee's budgets, there are also a number of developer funded schemes. These are also shown in Table 4 below.

2.2.3 Epsom & Ewell Borough Council has awarded CIL funding to four further projects, following successful bids for funding by Ward Members. These projects are also shown in Table 4 below:

- East Street trees
- Station Approach street improvements
- West Street, Ewell, extension of streetlighting
- Woodcote Green bus shelter

2.2.4 At its meeting in June 2019, the Local Committee authorised the Area Highway Manager, in consultation with the Chairman, Vice-Chairman and affected Divisional Members, to re-evaluate and if necessary change the agreed capital ITS programme for the current financial year 2019-20, to take account of schemes that were discussed at the June meeting. Two schemes had been brought to the attention of Committee. A suggested 20mph zone in Ewell Village had been the subject of a petition, and Committee had received a Road Safety Outside Schools report relating in to St Joseph's School.

2.2.5 The Area Highway Manager has consulted the Chairman, Vice-Chairman and affected Divisional Members, and substituted a new feasibility study for St Joseph's School into the programme. The lowest priority scheme, which was the London Road alongside Nonsuch Park scheme, has now been deferred to make way for the St Joseph's School scheme. Very little work had been done on the London Road scheme, and so the abortive costs are minimal.

2.2.6 The St Joseph's School feasibility study will assess options for improvements for pedestrians and cyclists in Rosebank and Whitehorse Drive.

**Table 4 Progress with Annual Capital ITS Programme**

Scheme	Description	Progress	Cost
Spread Eagle Junction	Extend footway on Ashley Road arm to reduce crossing distance, and align tactile paving.	Improvements constructed as part of the Plan E major scheme.	-
South Street / Ashley Avenue pedestrian phase	Introduction of new pedestrian phase to existing traffic signals.	A new pedestrian phase has been constructed as part of the Plan E major scheme.	-
Stoneleigh Park Road to Bradford Drive	New cycle link – construction.	Officers are developing possible options to overcome a design issue that was identified through the Road Safety Audit process.	£tbc
Ewell Village High Street	Monitoring of improvements outside Coop.	New loading bay implemented as part of 2018-19 annual parking review. An amendment to the parking bay on the opposite side of the High Street has been suggested for the next Parking Review.	- <i>Developer funded</i>
East Street, between Chuters Grove and Windmill Lane	Implementation of parking management scheme to alleviate congestion on southbound approach to Kiln Lane.	Detailed design for new parking layby in progress, in preparation for public consultation.	£157,400 <i>Developer funded.</i>
Aldi, Kingston Road, Ewell	Pedestrian and passenger transport improvements	Detailed design in progress for new pedestrian crossing across Kingston Road adjacent to Aldi. Traffic modelling to understand traffic impact of proposed new crossing is now complete – need to review with Divisional Member before presenting to Committee. Following discussion with the Divisional Member the scope of this scheme has been extended to assess options to mitigate the southbound queue on the approach to the nearby Ruxley Lane junction. Public consultation to be decided in due course.	£97,300 <i>Developer funded</i>
East Street, between Kiln Lane and High Street	Implementation of new cycle route	Design nearing completion.	£20,000 Plus any funding left over from Chuters Grove layby scheme

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Scheme	Description	Progress	Cost
Mill Lane junction with St Mary's Close and London Road, Ewell	Pedestrian improvements.	Completed in 2018-19 (Final cost £14,900) Need to undertake Stage 3 Road Safety Audit. An extra bollard has been installed to prevent parking on built out footway.	-
Yew Tree Bottom Road	Pedestrian improvements.	Completed in 2018-19 and early 2019-20 (Final cost £19,600) All snagging now complete. Need to undertake Stage 3 Road Safety Audit.	-
Fair Green	New cycle link.	Deferred following Committee's decision in June 2019.	-
Headley Road, Ashtead	Review of equestrian facilities, especially the electronic warning signs.	Officers waiting for feedback from the Jockey Club. A package of different measures worth £13,000 in total has been identified. The Jockey club have requested another meeting.	£tbc
Waterloo Road, Epsom	Implementation of pedestrian, cycle, and public transport improvements.	Experimental closure of the entrance to Horsley Close now deferred following Committee's decision in June 2019. Officers preparing for public consultation.  Review of previous design for cycle route in progress. Will include streetlighting improvements too. Will need to undertake public consultation in due course. Timing of construction will be a challenge with Plan E and gas works nearby.	£50,000 Developer funded
East Street	New tree planting	Not feasible due to density of underground utility services.	-
Station Approach	Street improvements including improvements to cycle storage facilities	CIL funding awarded in August 2018. Officers working with Members to develop scheme for implementation.	£30,035 CIL funded
West Street, Ewell	Extension of streetlighting	Complete.	£61,271 CIL funded
Woodcote Green	New bus shelter	Complete.	£35,640 CIL funded

Scheme	Description	Progress	Cost
Reigate Road, near its junction with Priest Hill Close	Implementation of improved pedestrian crossing facilities	Design in progress – awaiting outcome of CIL bid. Earliest construction would be next Financial Year 2020-21.	£15,000
Various locations including Laburnum Road, Mongers Lane, Waterloo Road, and Chessington Road	Feasibility study for new dropped kerbs to provide cycle connections	Feasibility study in progress in consultation with the Epsom & Ewell cycle forum.	£5,000
London Road near Briarwood Road and Anne Boleyn Court bus stops	Feasibility study for improved pedestrian crossing facilities	Feasibility study in progress.	£5,000
Cheam Road near Bramley Road bus stops	Feasibility study for improved pedestrian crossing facilities	Feasibility study in progress.	£5,000
London Road alongside Nonsuch Park	Feasibility study for new cycle link from Sparrow Farm Road to Nonsuch Park entrance.	Deferred in favour of St Joseph's School feasibility study.	-
St Joseph's School	Feasibility study for pedestrian and cycle improvements in Rosebank and Whitehorse Drive.	Need to submit design brief.	£5,000
<b>Total – noting that costs are approximate</b> <i>These costs include £431,646 contributions from developer funding including CIL</i>			<b>£486,646</b>

2.2.7 Further to Committee's allocation of £100,000 in March 2019 for carriageway and footway patching and resurfacing, officers have been working with Members to agree which individual schemes should be prioritised within their respective Divisions. Table 5 details the resulting agreed programme for 2019-20.

**Table 5 Capital maintenance programme for 2019-20**

Location	Proposed works	Cost	Status
Woodcote Green Road	Local Structural Repair (LSR – large scale carriageway patching)	£20,000	Due to be completed in October 2019.
Holman Road	Concrete carriageway repair	£6,800	Due to be completed in October 2019.
Hollymoor Lane	Concrete carriageway repair	£15,800	Due to be completed in October 2019.

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Location	Proposed works	Cost	Status
The Green	LSR	£6,100	Due to be completed in October 2019.
Persfield Close	Footway patching / resurfacing	£14,000	Complete.
Curvan Close	Footway patching / resurfacing	£5,300	Complete.
Stoneleigh Park Road	Concrete carriageway repair	£26,300	Works order raised – awaiting programming.
Manor Green Road, junction with West Hill	LSR	£6,100	Due to be completed in October 2019.
Christ Church Road, near Horton Lane roundabout	LSR	-	Deferred due to high cost of this scheme.
Stamford Green Road, outside The Cricketers	LSR	£8,400	Due to be completed in October 2019.
<b>Total expected investment</b>		<b>£108,800</b>	

2.2.8 Officers will keep the Chairman, Vice Chairman and appropriate Divisional Member updated as these schemes are delivered, taking decisions as necessary to ensure the programmes are delivered, and cost variations managed.

### 2.3 Local Committee revenue works programme

2.3.1 At the time of writing this report, works of value £30,700 were being planned to invest Members' £7,500 individual Highways allocations (£37,500 total available). Members are encouraged to work with officers to prioritise investment of the balance of these allocations. Any funding not allocated by October 2019 will be lost

### 2.4 Parking

2.4.1 The 2018 review has been substantially completed with some minor snagging to rectify. Most of the site visits for the 2019 review have taken place, with a report on the outcome due to be presented to Committee separately on this agenda.

#### Other highway related matters

### 2.5 Customer services

2.5.1 The total number of enquiries received for the six months between January and June 2019 was 67,592, an average of 11,265 per month. This is a 26%



decrease on the number received during the same period in 2018. This reflects the milder winter and impact of proactive repair programmes including the severe weather funding.

2.5.2 For Epsom & Ewell specifically, 3,560 enquiries have been received since January of which 1,806 (51%) were directed to the local area office for action, of these 96% have been resolved. This response rate is in line with the countywide average.

2.5.3 For the first half of 2019, Highways received 56 Stage 1 complaints and 25 were escalated to Stage 2, of which the Service has been found to be partially or fully at fault in 12 cases. In addition one has been escalated to stage 2 of the complaints process where the service was found not to be at fault.

## **2.6 Gully cleaning**

2.6.1 Surrey County Council maintain 8,352 gullies, and 698 soakaways in Epsom & Ewell. This is an important activity that reduces the likelihood of flooding on the public highway, and helps to keep roads and footways safe.

2.6.2 Not all assets are cleaned on an annual basis, as some require cleaning more frequently, and others less so, depending on local circumstances such as whether there are trees nearby, or the location is rural or urban.

2.6.3 Each year, the programme of cleaning is updated and optimised based on the condition the assets were found to be in when they were last visited. The programme is also adjusted to take into account local issues such as roads where access to assets is difficult due to parked cars and other obstructions.

2.6.4 For 2019/20, 5,580 gullies are due to be cleaned in Epsom & Ewell, and 102 soakaways. As the cleaning programme is managed on a Countywide basis, cleans in Epsom & Ewell will take place throughout the course of the year. To date, 661 gullies, and 7 Soakaways have been completed.

## **2.7 Major schemes**

2.7.1 Regular updates are being provided to Members for the **Plan E** project. For the latest newsletter, and to sign up to receive regular updates, please see the Surrey County Council website here: <https://www.surreycc.gov.uk/roads-and-transport/policies-plans-consultations/major-transport-projects/epsom-and-ewell-major-transport-schemes>

## **2.8 Centrally funded maintenance**

2.8.1 Operation Horizon reports for 2019-20 are available on the Surrey County Council website. These reports list road that are due to be treated in the current Financial Year 2019-20. Also on the same page of the Surrey County Council website is the latest information regarding the Severe Weather Damage programme, and lists of roads for consideration for future Financial Years or the Horizon programme. For more information please see here: <https://www.surreycc.gov.uk/roads-and-transport/roadworks-and-maintenance/horizon-highway-maintenance-investment-programme>.

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### 2.9 Road safety

2.9.1 No update at the time of writing.

### 2.10 Passenger Transport

2.10.1 No update at the time of writing.

### 2.11 Other key information, strategy and policy development

2.11.1 No update at the time of writing.

#### **3. OPTIONS:**

3.1 None at this stage. Officers will revert to the Chairman, Vice Chairman and Divisional Member, or indeed the Committee as appropriate, whenever preferred options need to be identified.

#### **4. CONSULTATIONS:**

4.1 None at this stage. Officers will consult the Chairman, Vice Chairman and Divisional Members as appropriate in the delivery of the programmes detailed above.

#### **5. FINANCIAL AND VALUE FOR MONEY IMPLICATIONS:**

5.1 The financial implications of this paper are detailed in section 2 above.

#### **6. EQUALITIES AND DIVERSITY IMPLICATIONS:**

6.1 It is an objective of Surrey Highways to take account of the needs of all users of the public highway.

#### **7. LOCALISM:**

7.1 The Local Committee prioritises its expenditure according to local priorities.

#### **8. OTHER IMPLICATIONS:**

Area assessed:	Direct Implications:
Crime and Disorder	A well-managed highway network can contribute to reduction in crime and disorder as well as improve peoples' perception of crime.
Sustainability (including Climate Change and Carbon Emissions)	A number of schemes being promoted by the Local Committee are intended to promote sustainable transport.
Corporate Parenting/Looked After Children	No significant implications arising from this report.

Safeguarding responsibilities for vulnerable children and adults	No significant implications arising from this report.
Public Health	A number of schemes being promoted by the Local Committee are intended to promote active travel.

### **9. CONCLUSION AND RECOMMENDATIONS:**

- 9.1 This Financial Year's programmes are being delivered.
- 9.2 Members are asked to approve the provisional strategy for spending next Financial Year's assumed budgets.
- 9.3 Members are encouraged to work with Officers to identify individual schemes for next Financial Year's Divisional Programmes.

### **10. WHAT HAPPENS NEXT:**

- 10.1 The Area Team Manager will work with Divisional Members, the Chairman and Vice-Chairman to deliver this Financial Year's Divisional Programmes, and to identify individual schemes for next Financial Year's programme of investment.

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**Contact Officer:** Nick Healey

**Consulted:** N / A

**Annexes:** None

**Sources/background papers:** None

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