

Wednesday, 2 November 2022



SURREY ALL AGE MENTAL HEALTH INVESTMENT FUND PROGRAMME: UPDATE ON PHASING OF IMPLEMENTATION PLANNING

Purpose of report: To provide an update to the Adults and Health Select Committee on progress since the June 2022 meeting.

Introduction:

1. An introduction on the Surrey's All Age Mental Health Investment Fund Programme (MHIF) was provided to the Committee in June 2022.
2. This report is a brief update on progress since June 2022 and the work currently underway. At the time of writing, we are working with business partners in both Procurement and Legal services, to define the technical procurement and future contract award processes. However, we were able to provide a further verbal update to the AHSC during the meeting on 5 October, following the meeting of the Joint Committee in Common on 21 September 2022, and Mental Health System Delivery Board on 29 September.

Context

3. In January 2022 Surrey County Council announced as part of the county's No One Left Behind agenda, an extra £8m of focused investment in Early Intervention and Prevention mental health interventions in Surrey.
4. The new Investment Fund is a Surrey wide resource, to enable the delivery of the outcomes in Priority Two of the Health and Wellbeing Strategy. This priority area is focused on prevention, removing barriers, and supporting people to become proactive in improving their emotional health and wellbeing. The new Mental Health Investment Fund will be used for new, and or existing, non-statutory services which can help support local neighbourhood and place-based delivery, in collaboration with our community assets across Surrey.
5. The All-Age Mental Health Investment Fund has been established by Surrey County Council and is set at a value of £8m in recognition that this as a key area of focus, particularly given the unprecedented impact of the Covid-19 pandemic on mental health and emotional wellbeing. In line with this there has

been an increased allocation relating to mental health of £7.9m, including a new £6.5m transformation investment to encourage match funding from partners, including the health sector

The £1.4m increased Mental Health expenditure in service budgets was spread as follows:

- £0.7m Adult Social Care MH care packages.
- £0.3m ASC MH contracts & grants and MH staffing.
- £0.3m MH services in Children, Families and Learning
- £0.1m Public Health MH services

6. In addition to that, Surrey Heartlands ICB agreed to pay a non-recurrent funding contribution to SCC at 2021/22-year end of £4m which the Council received and has transferred to reserves to be draw down against agreed MH investments. As such, the total amount available for investment is £10.5 million
7. The evaluation of the impact of the Mental Health Investment Fund will include the voice of service users, carers and those with lived experience and the workforce and volunteers who may be delivering new projects and services.

OUTCOME MEASURES By 2030:

- Adults, children, and young people at risk of and with depression, anxiety and other mental health issues access the right early help and resources
 - The emotional well-being of parents and caregivers, babies and children are supported
 - Isolation is prevented and those that feel isolated are supported
 - Environments and communities in which people live, work, and learn build good mental health
8. Surrey County Council are arranging a direct award to Community Foundation Surrey (CFS) of £1.0m, to match fund the new CfS “Mental Health Scale Up Fund,” The CFS award is exempt from procurement route as they are the only provider that can match fund by £ 1 million and link to the VSC and community.
 9. It is an **award not a grant or gift**, and it comes under £1million so a procurement officer can sign off under 1 million.
 10. The scope for the new CfS Fund has been refined in collaboration between executive officers at SCC and CfS, supported by Strategic Commissioning Convener. A more detailed summary will be included in a Part 2 of the final paper presented to Joint Committee in Common on 21 September 2022

Design and delivery

11. We have established a strategic procurement and finance technical delivery forum to advise and focus on the two distinct procurement arrangements for planning and administration of the Mental Health Investment Fund.
12. **Phase 1** has been the activities and plans in need of prioritisation for the Surrey County Council arranging a direct award to Community Foundation Surrey (CFS) of £1.0m, to match fund the new CfS “Mental Health Scale Up Fund,” The CFS award is exempt from procurement route as they are the only provider that can match fund by £ 1 million and link to the VSC and community.
13. It is an **award not a grant or gift**, and it comes under £1million so a procurement officer can sign off under 1 million.
14. The scope for the new CfS “Mental Health Scale Up Fund” has been developed in collaboration between Executive officers at SCC and CfS, supported by Strategic Commissioning Convener. It is aligned to the Priority 2 Outcomes and priority population groups in the Health and Wellbeing Strategy. The scope of Mental Health Scale Up Fund is inclusive of ages from 0-30 years and covers:
In recognition of an unprecedented level of need for support for young people’s mental health in Surrey coming out of the Covid pandemic, the Community Foundation for Surrey set out to develop a new fund based on the following:
 - Set up in response to a clear major increase in serious and critical incidents in young people’s mental health incidents in Surrey.
 - Identified a need for step change in provision – short-term, small grant funding is not supporting sustainability of approach.
 - Desire to grow and develop programmes that can evidence they are working.
 - Stop the ‘post-code lottery’ – help should be available to all who need it in Surrey when and where they need it.
 - We know the Community Foundation for Surrey has funded excellent provision by the Voluntary and Community Sector in specific local areas – which we aim to grow into cross-Surrey provision so that everyone can access support whenever they need it.
 - We would like to support wrap-around support for long-term, that grows and develops as the needs of the young person and their family change over time – including organisations with differing expertise working together in partnership.
 - We aim to fund joined-up thinking on a large-scale.
 - CFS funding supports Community groups, charities, and other members of the VCSE sector but not the public sector or private companies.
15. The Direct award arrangements include a range of performance/governance activities, reporting and monitoring schedule, the development of KPIs and the

invitation to the Strategic Commissioning Convener to be a representative member of the CfS Mental Health Scale Up Fund committee.

16. Executive authorisation for transfer of funds from Surrey County Council to Community Foundation Surrey was completed on 1 September 2022. The CfS Scale Up Fund application process is now live via their website www.cfsurrey.org.uk/mental-health-scale-up-fund

17. Phase 2 Surrey All Age Mental Health Investment Fund

Our refreshed HWB strategy 2022, highlights a focus on reducing health inequalities to ensure no-one is left behind. This approach is expanded through encouraging partners who will be applying for new Mental Health Investment funding, to focus upon the priority populations in delivery the outcomes of the strategy. In addition to the needs of those experiencing mental illness of some sort which is itself a priority population in our recently refreshed health and wellbeing strategy, across the priority populations (of identity and geography), it is recognised that many of these groups will have increased needs with regards to mental health. *Further information on a number of these are detailed in Surreys current JSNA chapter (DA, LAC, care leavers, substance misuse) and this chapter will soon be updated and published*

Adult Health and Care Scrutiny committee have requested supportive evidence which illustrates the current scope of mental health improvement projects which are being targeted across neighborhoods and place, for people living in geographic areas which experience the poorest health outcomes. This will be a key criterion in the application criteria for new MHIF funding, to ensure there is a fair and proportionate investment for those areas with the greatest evidence of need and poorer outcomes.

Procurement and Contracting Standing Orders

We are currently designing the procurement/contracting and commissioning and finance priorities to be clearly phased to enable administration and delivery of the MHIF, to ensure transparency, compliance and mitigate any risks. This phasing exercise will form the foundation of a plan which will set out:

- i. When Market Engagement events are planned and time frames- **Oct/Nov**
- ii. What resources are required to deliver and where they will be drawn from
- iii. The criteria for bid application and evaluation and impact and reach of our choices
- iv. Service specification, Key performance indicators, reporting and monitoring
- v. Contract award and phasing

- vi. System governance reporting and evaluation

System leadership

- The Executive responsibility and accountability for the Mental Health Investment Fund (MHIF) is transferred to the Joint Executive Director for Public Service Reform from 1 October 2022. Following agreement at Joint Committees in Common 21 September 2022
 - The system governance assurance of the new MHIF will be reported to the new system Mental Health Improvement Delivery Board on a quarterly basis. There is ICB/ICP Executive representation on the Board membership, and Elected Member representative.
 - The Strategic Conveners will continue as system sponsors for P2 Prevention & Early Intervention
 - The MHIF Allocation Panel will meet frequently to review submitted bids, which will have been previewed and collated by MHIF Programme manager and support officer.
 - The MHIF Programme manager will be responsible for the business administration with Finance and Procurement support, and providing quarterly budget reports to the MHIF Allocation Board, and PSR Directorate Business meetings
 - There will be planned reporting to both Cabinet, ICB/ ICP, ASC Scrutiny and Health and Wellbeing Board, Surrey Heartlands Place Based Boards.
18. The new Mental Health System Delivery Board has a remit to oversee mental health improvement and transformation in Surrey.
 19. This Board has been established by both the Health and Wellbeing Board and the Integrated Care Board, with accountability to the ICB/ICP. The Board is independently chaired by Jonathan Perkins, formerly acting chair of NHS Surrey Heartlands CCG, with Clare Burgess, CEO of Surrey Coalition of Disabled People, as vice-chair.
 20. A progress update and the proposed MHIF procurement commissioning work plan will be presented to the Mental Health System Delivery Board 29 September.
 21. **Timetable for completing this work**
 22. We have scoped a costed workforce model to support the Phase 2 work and capacity, which will be included in the full report to Joint Committee in Common on 21 September and seek agreement to recruit.
 23. The current Strategic Design and Delivery group is being expanded to reflect the range of technical, business, procurement and contracting, legal, commissioning and finance, business intelligence, communications and engagement priorities and deliverables for Phase 2,

24. In October, we are anticipating publication of Invitation to Market Engagement events to launch the Mental Health Investment Fund and will reference the refreshed outcome metrics for Priority 2 in the Health and Wellbeing Strategy, The new metrics better link the outcomes and priority populations and will provide clarity on the areas in which our MHIF Early Intervention and Prevention will need to focus. The metrics will form the KPIs for the new MHIF evaluation criteria and reporting

Conclusions:

25. The work to date on the procurement and administration of the new All Age Mental Health investment Fund has been complex and challenging. The phased approach has enabled an innovative collaboration with Community Foundation Surrey, who share our ambitions to improve the emotional health and wellbeing of our residents. The Joint Committee in Common will consider recommendations on Phase 2, when it meets on 21 September, and we will be able to provide a verbal update on this by the time of the AHSC meeting on 5 October.

Recommendations:

26. A final report, providing more detailed evidence about the implementation and delivery of Phase 2 of the Mental Health Investment Fund, can be provided when we have completed the critical work, evaluated the outcome from Market Engagement, and confirmed the procurement/commissioning contracting approach, to be agreed with Joint Committee in Common.
27. **Next steps:**
28. Conclusion of the progress was reported to Joint Committee in Common on 21 September 2022.

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